

## Message Text

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PAGE 01 STATE 185431  
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FM SECSTATE WASHDC  
TO AMEMBASSY KINSHASA PRIORITY

C O N F I D E N T I A L STATE 185431

STADIS////////////////////////////////

E.O. 11652: GDS

TAGS: MASS, CG

SUBJECT: FY 1979 BUDGET SUBMISSION FOR INTERNATIONAL  
SECURITY ASSISTANCE (ISA):ZAIRE

REF: KINSHASA 6664

1. AFRICAN BUREAU CURRENTLY PREPARING ISA BUDGET  
RECOMMENDATIONS ON BASIS OF PRESIDENTIAL ZERO BUDGETING  
(ZBB) TECHNIQUES AND OUTLAY PLANNING CEILINGS. IN THIS  
REGARD KINSHASA 6664 AND PARM SUBMISSION HAVE BEEN MOST  
USEFUL CONTRIBUTIONS.

2. ON AUGUST 5 AF/C ACTING DIRECTOR MET WITH OMB  
LINE OFFICERS, AT THEIR REQUEST, TO REVIEW OMB SUBSTANTIVE  
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REQUIREMENTS AND DEADLINE. AF/C REP EXPLAINED CONSTRAINT  
ON PROVIDING MEANINGFUL DECISION PACKAGES AND RESOURCE  
REQUIREMENTS UNTIL BELGIAN-FRENCH REPORT ON FAZ  
REORGANIZATION COMPLETED. INFORMAL UNDERSTANDING REACHED  
WITH OMB REPS THAT BUREAU'S INITIAL ZBB SUBMISSION FOR  
SECURITY ASSISTANCE TO ZAIRE WOULD BE SUBJECT UPDATED  
BUDGET REQUEST NEARER TO OCTOBER 1 OMB BUDGET SUBMISSION

DEADLINE IN ORDER TO RELATE US SECURITY ASSISTANCE  
RECOMMENDATIONS TO REORGANIZATION REPORT.

IN THIS CONNECTION REQUEST EMBASSY TO REPORT ON STATUS  
OF BELGIAN/FRENCH REPORT, IN PARTICULAR AS TO LIKELIHOOD  
THAT IT WILL BE COMPLETED AND FINDINGS AVAILABLE TO  
US IN TIME TO DEVELOP US POSITION ON LEVELS AND AREAS  
OF US INPUTS BEFORE OCTOBER DEADLINE.

3. TO MEET IMMEDIATE REQUIREMENT FOR DRAFT INTERIM  
REPLY BEFORE AUGUST 16 TO OMB DIRECTOR LANCE'S  
LETTER TO SECRETARY, AF WOULD GREATLY APPRECIATE ANY  
ADDITIONAL EMBASSY COMMENTS ADDITIONAL TO REFTEL AND  
PARM ON SECURITY ASSISTANCE TO ZAIRE, IN PARTICULAR  
WITH REFERENCE TO FOLLOWING OMB POINTS. BUREAU IS  
AWARE OF VERY SHORT LEAD TIME BUT WOULD APPRECIATE  
YOUR RESPONSE IF POSSIBLE BY OPENING OF BUSINESS  
THURSDAY, AUGUST 11.

ZAIRE

I. OUTLINE U.S. FOREIGN POLICY STRATEGY TOWARD ZAIRE

-- DEFINE U.S. OBJECTIVES IN ZAIRE.

-- ASSESS THE CURRENT FORM AND LEVELS OF U.S. ASSISTANCE  
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TO ZAIRE IN RELATION TO THESE OBJECTIVES.

-- DISCUSS THE RELATIONSHIP OF THE U.S. APPROACH TO  
ZAIRE TO AN OVERALL U.S. AFRICAN POLICY.

II. EVALUATE ZAIRE'S CURRENT SECURITY SITUATION AND  
NEEDS FOR MILITARY EQUIPMENT AND TRAINING.

-- ASSESS THE MILITARY THREAT AND ZAIRE'S CAPABILITIES  
TO MEET THE THREAT.

-- DISCUSS ZAIRE'S PERCEIVED MILITARY NEEDS AND PROVIDE  
THE CURRENT U.S. EVALUATION OF THOSE NEEDS.

-- ASSESS ZAIRE'S CAPACITY TO ABSORB MILITARY  
PROFESSIONAL AND TECHNICAL TRAINING AND MODERN MILITARY  
EQUIPMENT IN THE 1978-1982 PERIOD.

-- ASSESS OTHER POSSIBLE SOURCES OF EQUIPMENT AND  
TRAINING AND ZAIRE'S PREFERENCES. DISCUSS POSSIBLE  
JOINT EFFORTS TO ASSIST ZAIRE MILITARILY AMONG  
EUROPEAN AND AMONG AFRICAN DONORS.

III. EVALUATE ZAIRE'S ECONOMIC SITUATION WITH PARTICULAR EMPHASIS ON THE LIKELY EFFECTS OF ITS DEFENSE PROGRAM ON ITS ECONOMY IN THE 1978-92 PERIOD.

IV. BASED ON THE FOREGOING, SHOW HOW PROPOSED ALTERNATIVE LEVELS AND MIXES OF U.S. MILITARY AND ECONOMIC ASSISTANCE WILL CONTRIBUTE TO ATTAINMENT OF U.S. OBJECTIVE IN ZAIRE.

4. WE ARE AWARE OF HYPOTHETICAL NATURE OF RESPONSES TO MOST OF PARTS II AND IV IN ABSENCE OF FAZ REORGANIZATION REPORT BUT WOULD NEVERTHELESS APPRECIATE YOUR EDUCATED GUESSES IN THESE AREAS. IN PREPARING  
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COUNTRY TEAM'S RESPONSE PLEASE BEAR IN MIND THAT ESSENTIAL THRUST OF BUREAU'S PRESENTATION HAS TO DO NOT ONLY WITH THOROUGH GOING ASSESSMENT OF POST-SHABA SECURITY SITUATION BUT WITH CLEAR CUT JUSTIFICATIONS OF HOW SECURITY ASSISTANCE PROPOSALS WILL HELP TO ACCOMPLISH OUR MAJOR OBJECTIVES. CHRISTOPHER

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